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FM SECSTATE WASHDC
TO AMEMBASSY YEREVAN IMMEDIATE
AMEMBASSY BAKU

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DECAPTIONED

OFFICIAL-INFORMAL EYES ONLY AMBASSADOR ALBRIGHT

E.O. 12356: DECL:OADR
TAGS: PREL
SUBJECT: OFFICIAL-INFORMAL

EYES ONLY AMBASSADOR ALBRIGHT FROM DAVID SCHEFFER

(1) BOSNIA: YOU WILL BE RECEIVING AN INSTRUCTION CABLE
WITHIN THE NEXT 24 HOURS FOR YOUR MEETING WITH KOZYREV.
THE AFTERNOON 7TH FLOOR MEETING ESTABLISHED THE
PARAMETERS OF THE CABLE. (ST COULDN'T ATTEND DUE TO
PHONE CALLS; TARNOFF CHAIRED THE MEETING.) I AM
AWAITING BY E-MAIL A COPY OF THE CABLE BUT I MAY HAVE TO
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LEAVE BEFORE I GET TO SEE IT. FROM THE MEETING, I CAN
REPORT THE FOLLOWING:

TARNOFF ASKED TWO QUESTIONS: (1) WHAT ARE THE
PROSPECTS FOR FUERTH'S PACKAGE BEING ACCEPTED? KORNBLUM
ANSWERED THAT OUR STRATEGY NEEDS TO REMAIN FIRMLY ROOTED
IN THE CONTINUITY OF THE CG STRATEGY, AND FUERTH'S DOES
SO. IT MAKES A KEY TACTICAL ADJUSTMENT TO THE CG
STRATEGY, BUT KEEPS TO THE FUNDAMENTALS. IT REMAINS

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UNITED STATES DEPARTMENT OF STATE
REVIEW AUTHORITY: ARCHIE M BOLSTER
DATE/CASE ID: 18 MAR 2004 200303979

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TOUGH ON MILOSEVIC AND DEMANDS EFFECTIVE MONITORING.

(2) WILL THE ALLIES GO ALONG WITH US? KORNBLUM ANSWERED
THAT WE'LL HAVE TO RECONSOLIDATE THE CG. [REDACTED]

BI

AMB. THOMAS' THREE-PAGE PAPER THEN WAS DISCUSSED.
SPECIFIC ACTIONS RECOMMENDED IN HIS PAPER ARE:

--IN BERLIN, TABLE FUERTH'S SANCTIONS-RELIEF
PROPOSAL THAT WOULD PROVIDE FOR PHASED SANCTIONS RELIEF
TO THE FRY ONCE MILOSEVIC AGREES TO ACCEPT A BORDER
MONITORING SCHEME. THIS WOULD ENABLE US TO RESPOND TO
KOZYREV'S INSISTENCE ON A VISIBLE REACTION TO
MILOSEVIC'S BORDER CLOSURE WHILE MAINTAINING THE
INTEGRITY OF THE JULY 30 AGREEMENT.

--AGREE ON ESTABLISHING A PROCESS FOR ISOLATING
PALE, TAKING ADVANTAGE OF MILOSEVIC'S INITIATIVE
WITHOUT GIVING THE IMPRESSION THAT WE ARE EXCULPATING
THE SERBS.

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--BASED ON THE RESULTS OF THE SEPTEMBER 6 NAC, KEEP
PRESSURE ON IN NATO FOR REDEPLOYMENT AND FOR ENFORCEMENT
AND EXPANSION OF THE EXCLUSION ZONES.

--USE THE SANCTIONS-RELIEF PROPOSAL AS LEVERAGE TO
MOVE SERBIA TOWARD AGREEMENT ON KEY POLITICAL MEASURES,
INCLUDING MUTUAL RECOGNITION, AND TO GET BELGRADE TO
LEAN ON THE KRAJINA SERBS FOR CBMS AND ULTIMATELY THE
MODUS VIVENDI.

--PRESSURE THE CROATS AND MUSLIMS NOT TO TAKE THIS
OPPORTUNITY TO LAUNCH OFFENSIVES AGAINST BOSNIAN AND
KRAJINA SERBS.

--EXPLORE THE POSSIBILITY OF A TRADE-OFF OF
SANCTIONS RELIEF IN RETURN FOR SERBIA'S DE FACTO
ACQUIESCENCE ON LIFT.

--ENCOURAGE CONTINUED EFFORTS IN SUPPORT OF THE
BOSNIAN FEDERATION, SUCH AS THE EU'S WORK IN MOSTAR, AND
THE PROVISION OF INTERNATIONAL SUPPORT FOR

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RECONSTRUCTION AND DEVELOPMENT.

--TAKE STEPS TO STABILIZE MACEDONIA. [REDACTED]

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THREE DECISIONS WERE MADE BY THE GROUP THIS AFTERNOON:

A) WE ARE NOT/NOT PREPARED TO AGREE TO THE RUSSIAN
REQUEST FOR SANCTIONS RELIEF WITHOUT A COMMITMENT ON
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MONITORS.

B) WE WILL CAVE IF NECESSARY ON INCLUDING SPORTS AND
CULTURE IN A FIRST PHASE EASING OF SANCTIONS.

C) WE WILL NOT/NOT AGREE TO A MINISTERIAL MEETING AS
PROPOSED BY THE RUSSIANS.. A MINISTERIAL WILL BE
POSSIBLE ONLY WHEN WE CAN PUT THE SEAL OF APPROVAL ON A
CG PLAN AND ANNOUNCE REAL SUCCESS.

THERE ARE FOUR ACTION ITEMS:

A) INSTRUCTION CABLE TO MKA.
B) CHRISTOPHER LETTER TO JUPPE, KINKEL, HURD (BY
TOMORROW).
C) CLINTON LETTER TO YELTSIN (EARLY NEXT WEEK). (YOUR
MONDAY MEETING MAY INFLUENCE TEXT OF THAT LETTER.)
D) STRATEGY PAPER BY EARLY NEXT WEEK (HOW THIS WILL
FOLD INTO THE LIFT PROCESS IN OCTOBER). (IMPORTANT FOR
THE BERLIN CG MEETINGS ON SEPT. 5 AND 6.)

(2) HAITI AND CUBA: TALKING POINTS ON HAITI AND CUBA
ARE BEING CABLED TO YOU DIRECTLY FROM ARA TONIGHT. I
HAVE SENT A SEPARATE CABLE WITH TALKERS FOR YOUR
RENDEZVOUS WITH SENATOR LEAHY IN MOSCOW. (THE ISSUE
THERE IS HAITI FUNDING AN INCREASINGLY IMPORTANT ISSUE
BACK HERE.)

RECRUITING POLICE MONITORS REMAINS A BIG ISSUE.
CONGRESSIONAL ATTITUDES ARE CHANGING--IN THE DIRECTION
OF PURSE STRINGS CONTROL. MANY MEMBERS APPARENTLY ARE
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TAKEN ABACK BY THE DEFINITIVE POLICY STATEMENTS OF ST
AND DEUTCH IN RECENT DAYS.
TARNOFF SIGNED OFF ON HAVING TALKING POINTS PREPARED FOR
GORE TO USE WITH BBG IN CAIRO TO PRESS FOR BBG'S ACTIVE
SUPPORT OF PHASE ONE.

(3) RWANDA: THE INSTRUCTION CABLE FOR SEEKING COUNCIL
APPROVAL FOR EXPANDING THE YUG TRIBUNAL TO COVER RWANDA
WAS CLEARED AND SENT TO USUN YESTERDAY--SO WE'RE ON OUR
WAY. SEE STATE 237220.

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USE STATE 202027 AND 237220 FOR BASIC POINTS.

--IN ADDITION, NOTE THAT WE HAVE ALREADY RECEIVED
WIDESPREAD SUPPORT FOR THE CONSOLIDATION APPROACH--FROM
ALL OTHER PERMANENT MEMBERS (INCLUDING CHINA), FROM
NUMEROUS AFRICAN STATES (INCLUDING RWANDA WHICH AS
EXPLICITLY CALLED FOR CONSOLIDATION--QUICKLY), AND FROM
THE UN HUMAN RIGHTS COMMISSION RAPPORTEUR FOR
RWANDA--WHO SPECIFICALLY CALLED FOR CONSOLIDATION. (I
ALSO GATHER FROM YOUR CONVERSATIONS WITH BBG THAT HE
WOULD BE INCLINED TOWARDS CONSOLIDATION RATHER THAN TWO
SEPARATE TRIBUNALS.)

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[REDACTED]

--IF NECESSARY, YOU CAN ARGUE THAT ESTABLISHING TWO SEPARATE TRIBUNALS WILL ONLY ENCOURAGE THOSE WHO WANT TO QUICKLY ESTABLISH AN INTERNATIONAL CRIMINAL COURT (IN ORDER TO AVOID THE AD HOCISM OF CURRENT PRACTICE). BY CONSOLIDATING RWANDA WITH YUGOSLAVIA WE CAN SHOW THAT THE AD HOC APPROACH CAN WORK FOR THE TIME BEING WITHOUT BEING TOO CHAOTIC OR COSTLY, WHILE WE DELIBERATE ON THE MERITS OF AN INTERNATIONAL CRIMINAL COURT.

[REDACTED]

IO'S MAN WITH THE COMMISSION OF EXPERTS TELLS US THAT AN INTERIM REPORT IS ALREADY BEING WRITTEN, SO WE SHOULD BE PREPARED TO MOVE ASAP IN NEW YORK.

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(4) RWANDA: THE DETENTION RESOLUTION HAS BEEN SNAGGED AT DOJ TODAY OVER SOME TECHNICALITIES. WE HOPE TO RELEASE IT TO USUN OVER THE WEEKEND. IT IS CRITICAL TO

HELP STEM THE VIOLENCE IN THE REFUGEE CAMPS AND ISOLATE THE THUGS, NOT TO MENTION DETAIN SUSPECTS FOR THE TRIBUNAL.

[REDACTED]

(6) MENEM: NO WORD TODAY. WILL HAVE TO PICK IT UP ON TUESDAY.

(7) WAR CRIMES: I HAVE NOT RECEIVED APPROVAL FROM YOU YET TO RELEASE THE Q'S AND A'S FROM MY AUG. 30 CABLE TO THE NATIONAL LAW JOURNAL. PLEASE HAVE STU OR JAMIE TELL THE OPS CENTER TO DROP A NOTE IN OUR BOX TO INFORM ME, SO THAT I CAN FAX THEM OUT FIRST THING TUESDAY MORNING. THE NEW YORKER MAGAZINE CALLED ME LATE TODAY FOR A BACKGROUND INTERVIEW, AND I'LL BE TALKING TO THE JOURNALIST (BILL FINNEGAN) OVER THE WEEKEND.

(8) CABINET: THE INTERNATIONAL CLUSTER LUNCHEON WITH

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PANETTA SCHEDULED FOR SEPT. 6 HAS BEEN CANCELLED.

I WILL LEAVE MY NUMBER IN NEWPORT RHODE ISLAND WITH THE
OPS CENTER ONCE I ARRIVE THERE ON SATURDAY, IN THE EVENT
YOU AND THEY NEED TO REACH ME. I'LL BE BACK IN TOWN

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LATE MONDAY. PLEASE LET ME KNOW IF YOUR TRIP IS
EXTENDED BEYOND TUESDAY. MKA'S SISTER CALLED WANTING
TO KNOW, AND ALSO SENDING A HELLO TO HER WITH HOPE THAT
TRIP IS GOING WELL. TALBOTT

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